



Basalt & Rural Fire Protection District

**Financial Statements
December 31, 2024**

**Basalt & Rural Fire Protection District
Financial Report
December 31, 2024**

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MCMAHAN AND ASSOCIATES, L.L.C.

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INDEPENDENT AUDITOR'S REPORT

**Board of Directors
Basalt & Rural Fire Protection District
Carbondale, Colorado**

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities and each major fund of Basalt & Rural Fire Protection District (the "District"), as of and for the year ended December 31, 2024, which collectively comprise the District's basic financial statements as listed in the Table of Contents, and the related notes to the financial statements.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Basalt & Rural Fire Protection District, as of December 31, 2024 and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America ("U.S. GAAP").

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("U.S. GAAS"). Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of Basalt & Rural Fire Protection District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Basalt & Rural Fire Protection District's management is responsible for the preparation and fair presentation of the financial statements in accordance with U.S. GAAP, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for one year after the date that the financial statements are issued.

Member: American Institute of Certified Public Accountants

INDEPENDENT AUDITORS REPORT
Board of Directors
Basalt & Rural Fire Protection District
Carbondale, Colorado

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with U.S. GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with U.S. GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

U.S. GAAP require that the Management's Discussion and Analysis in Section B, the Schedule of Employer's Proportionate Share of the Net Pension Liability (Asset), the Schedule of District Contributions, and the Notes to the Required Supplementary Information in Section E be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The budgetary comparison information in section E is not a required part of the basic financial statements but is supplementary information required by U.S. GAAP. The budgetary comparison information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with U.S. GAAS. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

INDEPENDENT AUDITORS REPORT
Board of Directors
Basalt & Rural Fire Protection District
Carbondale, Colorado

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Basalt & Rural Fire Protection District's basic financial statements. The individual fund budgetary comparisons in Section F are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The individual fund budgetary comparisons are the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. GAAS. In our opinion, the information in Section F is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

McMahan and Associates, L.L.C.

McMahan and Associates, L.L.C.
Avon, Colorado
July 15, 2025



MANAGEMENT'S DISCUSSION AND ANALYSIS

Basalt & Rural Fire Protection District

Management's Discussion and Analysis December 31, 2024

As management of the Basalt & Rural Fire Protection District, (the "District"), we offer readers of the District's financial statements this narrative summary of the financial activities of the District for the fiscal year ended December 31, 2024.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's financial statements are comprised of two components: 1) financial statements; and 2) Notes to the Financial Statements. These components are discussed below.

Financial statements: The financial statements are designed to provide readers with an overview of the District's finances, from both a short-term fund perspective and a long-term economic perspective.

The Balance Sheet/Statement of Net Position presents information on all the District's assets and liabilities (both short-term and long-term), with the difference between the two reported as fund balance or net position. The Balance Sheet columns present the financial position focusing on short-term available resources and are reported on a modified accrual basis of accounting. The Statement of Net Position column presents the financial position focusing on long-term economic resources and is reported on a full accrual basis. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The Statement of Revenues, Expenditures and Changes in Fund Balance/Statement of Activities shows how the government's fund balance and net position changed during the most recent fiscal year. Again, the Statement of Revenues, Expenditures and Changes in Fund Balance column focuses on short-term available resources and is reported on a modified accrual basis. The Statement of Activities column focuses on long-term economic resources and is reported on a full accrual basis.

The District's financial statements can be found in section C of this report.

Notes to the Financial Statements: The notes provide a background of the entity, certain required statutes, and accounting policies utilized by the District. They also provide additional information that will aid in the interpretation of the financial statements. The Notes to the Financial Statements can be found in section D of this report.

Financial Analysis of the District

Basalt & Rural Protection District's Net Position

	2024	2023
Assets:		
Current and other assets	\$ 34,980,906	\$ 7,938,218
Capital assets	4,607,215	-
Total Assets	<u>39,588,121</u>	<u>7,938,218</u>
Deferred Outflows of Resources:		
Pension related deferred outflows	254,802	316,961
	<u>254,802</u>	<u>316,961</u>
Liabilities:		
Current liabilities	404,086	27,343
Long-term liabilities:		
Due within one year	1,005,000	165,000
Due after one year	30,018,824	2,953,227
Total Liabilities	<u>31,427,910</u>	<u>3,145,570</u>
Deferred Inflows of Resources:		
Property tax revenues	8,051,467	7,360,863
Pension related deferred inflows	118,656	158,990
	<u>8,170,123</u>	<u>7,519,853</u>
Net Position (Deficit):		
Net Investment in capital assets	252,979	(2,589,460)
Reserved for emergency	162,000	99,500
Restricted for debt service	419,988	267,744
Restricted for other	25,972,985	27,464
Unrestricted	(26,563,062)	(215,492)
Total Net Position (Deficit)	<u>\$ 244,890</u>	<u>\$ (2,410,244)</u>

The District's net position in investment in capital assets is \$252,979 representing the long-term liabilities used for capital acquisitions.

At the end of the 2024, the District reported a Net Position of \$244,890. This is largely due to the transfer of capital assets to the Authority during 2019 but retaining the debt issued to finance those capital assets along with a new debt issuance in 2024. Overall, the District's net position increased during the most recent fiscal year due to the debt issuance in 2024.

Debt principal payments totaled \$1,205,000 for the year ended December 31, 2024, in accordance with the District's Series 2016 and 2024 debt issuances.

Financial Analysis of the District (continued)

Basalt & Fire Protection District's Change in Net Position

Revenues:	2024	2023
Property taxes	\$ 7,624,118	\$ 3,784,185
Specific ownership taxes	302,125	209,684
Impact fees	11,778	85,034
Investment income	1,261,410	23,059
Grants and contributions	-	50,017
Total Revenues	<u>9,212,867</u>	<u>4,151,979</u>
Expenditures/Expenses:		
General and administrative	251,107	383,441
District operations:		
Building maintenance	3,757	2,894
Operating transfers to RFFRA	5,151,953	3,556,084
Impact fee transfers to RFFRA	-	80,000
Debt service:		
Interest	882,931	74,431
Total Expenditures/Expenses	<u>6,557,733</u>	<u>4,096,850</u>
Other Financing Sources:		
Cash contributions (to) RFFRA	-	(50,157)
Change in Net Position	2,655,134	4,972
Net Position (Deficit) - January 1	(2,410,244)	(2,567,126)
Restatement	-	151,910
Net Position (Deficit) - December 31	<u>\$ 244,890</u>	<u>\$ (2,410,244)</u>

Property taxes were the most significant sources of revenues, accounting for 83% of total revenues and specific ownership tax revenue of \$302,125 accounted for 3% of the total revenues. Investment income accounted for 14% of total revenues.

When compared to 2023, overall revenues increased by \$5,060,888 in 2024 mainly due to a decrease in property taxes.

Operating transfers to Roaring Fork Fire Rescue Authority of \$5,151,953 in 2024 accounted for 79% of the total expenses incurred by the District, and includes wages as well as employee benefits provided by the Authority.

Budget Variances in the General Fund

General Fund revenues were higher than anticipated, as property taxes and specific ownership taxes expected were higher than anticipated.

District operational expenses were over budget by \$239,214 as several line items had variances from budget. Most notably, the District's operating transfers to RFFRA were \$251,953 over budget.

Capital Asset and Debt Administration

Capital assets: The District had additions of \$4,607,215 to construction in progress for the expansion, renovation and modernization of fire station 42 in El Jebel.

Long-term debts: The District had general obligation debt of \$2,285,000 outstanding at December 31, 2024. Additional information can be found in the Notes to the Financial Statements in section D.

Request for Information

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the District's Administrative Offices, 1089 JW Drive, Carbondale, Colorado 81623.



GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

Basalt & Rural Fire Protection District
Governmental Funds Balance Sheet/Statement of Net Position
December 31, 2024

Governmental Funds Balance Sheet							
	General Fund	Impact Fee Fund	Debt Service	Capital Projects	Total	Adjustments	Statement of Net Position
Assets:							
Cash and cash equivalents	\$ 189,357	\$ 24,940	\$ 423,268	\$ -	\$ 637,565	\$ -	\$ 637,565
Assessed taxes receivable	5,745,040	-	2,306,427	-	8,051,467	-	8,051,467
Accounts receivable	80,114	-	-	-	80,114	-	80,114
Prepaid items	390	-	-	-	390	-	390
Due (to)/from other fund	(7,311)	-	(3,280)	10,591	-	-	-
Restricted assets:							
Cash and cash equivalents	-	-	-	26,211,370	26,211,370	-	26,211,370
Capital assets, net of accumulated depreciation	-	-	-	-	-	4,607,215	4,607,215
Total Assets	6,007,590	24,940	2,726,415	26,221,961	34,980,906	4,607,215	39,588,121
Deferred Outflows of Resources:							
Pension related deferred outflows	-	-	-	-	-	254,802	254,802
Total Deferred Outflows	-	-	-	-	-	254,802	254,802
Liabilities:							
Accounts payable	18,116	1,840	-	272,076	292,032	-	292,032
Accrued interest payable	-	-	-	-	-	112,054	112,054
Bonds payable:							
Due within one year	-	-	-	-	-	1,005,000	1,005,000
Due in more than one year, net	-	-	-	-	-	29,560,606	29,560,606
Net pension liability - volunteer plan	-	-	-	-	-	458,218	458,218
Total Liabilities	18,116	1,840	-	272,076	292,032	31,135,878	31,427,910
Deferred Inflows of Resources:							
Property tax revenues	5,745,040	-	2,306,427	-	8,051,467	-	8,051,467
Pension related deferred inflows	-	-	-	-	-	118,656	118,656
Total Deferred Inflows	5,745,040	-	2,306,427	-	8,051,467	118,656	8,170,123
Fund Balances / Net Position:							
Fund Balances:							
Nonspendable	390	-	-	-	390	(390)	-
Spendable:							
Restricted	162,000	23,100	419,988	25,949,885	26,554,973	(26,554,973)	-
Unassigned	82,044	-	-	-	82,044	(82,044)	-
Total Fund Balances	244,434	23,100	419,988	25,949,885	26,637,407	(26,637,407)	-
Total Liabilities, Deferred Inflows, and Fund Balances	\$ 6,007,590	\$ 24,940	\$ 2,726,415	\$ 26,221,961	\$ 34,980,906		
Net Position:							
Net investment in capital assets						252,979	252,979
Restricted for debt service						419,988	419,988
Restricted for emergencies						162,000	162,000
Restricted for other purposes						25,972,985	25,972,985
Unrestricted						(26,563,062)	(26,563,062)
Total Net Position						\$ 244,890	\$ 244,890

The accompanying notes are an integral part of these financial statements.

**Basalt & Rural Fire Protection District
Statement of Revenues, Expenditures and
Changes in Fund Balances/Statement of Activities
For the Year Ended December 31, 2024**

**Governmental Funds Statement of Revenues,
Expenditures and Changes in Fund Balances**

	<u>General Fund</u>	<u>Impact Fee Fund</u>	<u>Debt Service</u>	<u>Capital Projects</u>	<u>Total</u>	<u>Adjustments</u>	<u>Statement of Activities</u>
Revenues:							
Property taxes	\$ 5,136,847	\$ -	\$ 2,487,271	\$ -	\$ 7,624,118	\$ -	\$ 7,624,118
Specific ownership taxes	203,561	-	98,564	-	302,125	-	302,125
Charges for services:							
Impact fees	-	6,225	-	5,553	11,778	-	11,778
Investment income	-	2	3,360	1,258,048	1,261,410	-	1,261,410
Miscellaneous	13,436	-	-	-	13,436	-	13,436
Total Revenues	<u>5,353,844</u>	<u>6,227</u>	<u>2,589,195</u>	<u>1,263,601</u>	<u>9,212,867</u>	<u>-</u>	<u>9,212,867</u>
Expenditures/Expenses:							
General and administrative	208,504	-	91,327	-	299,831	(48,724)	251,107
District operations:							
Building maintenance	3,757	-	-	-	3,757	-	3,757
Operating transfers to RFFRA	5,151,953	-	-	-	5,151,953	-	5,151,953
Capital outlay	-	-	-	4,607,215	4,607,215	(4,607,215)	-
Debt service:							
Other	-	-	-	267,985	267,985	-	267,985
Principal	-	-	1,205,000	-	1,205,000	(1,205,000)	-
Interest	-	-	1,140,624	-	1,140,624	(257,693)	882,931
Total Expenditures/Expenses	<u>5,364,214</u>	<u>-</u>	<u>2,436,951</u>	<u>4,875,200</u>	<u>12,676,365</u>	<u>(6,118,632)</u>	<u>6,557,733</u>
Excess (Deficiency) of Revenues Over Expenditures	(10,370)	6,227	152,244	(3,611,599)	(3,463,498)	6,118,632	2,655,134
Other Financing Sources (Uses):							
Bond proceeds	-	-	-	26,270,000	26,270,000	(26,270,000)	-
Bond premium proceeds	-	-	-	3,280,893	3,280,893	(3,280,893)	-
Total Other Financing Sources (Uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>29,550,893</u>	<u>29,550,893</u>	<u>(29,550,893)</u>	<u>-</u>
Changes in Fund Balance/Net Position	(10,370)	6,227	152,244	25,939,294	26,087,395	(23,432,261)	2,655,134
Fund Balances/Net Position:							
Beginning of Year	254,804	16,873	267,744	10,591	550,012		(2,410,244)
End of Year	<u>\$ 244,434</u>	<u>\$ 23,100</u>	<u>\$ 419,988</u>	<u>\$ 25,949,885</u>	<u>\$ 26,637,407</u>		<u>\$ 244,890</u>

The accompanying notes are an integral part of these financial statements.



NOTES TO THE FINANCIAL STATEMENTS

Basalt & Rural Fire Protection District
Notes to the Financial Statements
December 31, 2024

I. Summary of Significant Accounting Policies

The Basalt & Rural Fire Protection District (the "District") is a quasi-municipal corporation organized and operated pursuant to provisions set forth in the Colorado Special District Act. The District was established to provide emergency and non-emergency services for the protection of life and property in Pitkin and Eagle County, Colorado.

The financial statements of the District have been prepared in conformity with U.S. generally accepted accounting principles ("GAAP") as applied to government units. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant accounting policies established by GAAP used by the District are discussed below.

A. Reporting Entity

The reporting entity consists of (a) the primary government; i.e., the District, and (b) organizations for which the District is financially accountable. The District is considered financially accountable for legally separate organizations if it is able to appoint a voting majority of an organization's governing body and is either able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the District. Consideration is also given to other organizations which are fiscally dependent; i.e., unable to adopt a budget, levy taxes, or issue debt without approval by the District. Organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete are also included in the reporting entity.

The District has no component units, and it is not a component unit of any other entity.

B. Government-wide and Fund Financial Statements

The District's basic financial statements include both government-wide (reporting the District as a whole) and fund financial statements (reporting the District's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business type. However, the District does not have any business-type activities, only governmental activities.

1. Government-wide Financial Statements

In the Governmental Funds Balance Sheet/Statement of Net Position, the Statement of Net Position column is reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The District's net position is reported in three parts—investment in capital assets; restricted assets; and unrestricted assets.

The government-wide focus is on the sustainability of the District as an entity and the change in the District's net position resulting from the current year's activities.

The effect of interfund activity has been eliminated from the government-wide financial statements.

Basalt & Rural Fire Protection District
Notes to the Financial Statements
December 31, 2024
(Continued)

I. Summary of Significant Accounting Policies (continued)

B. Government-wide and Fund Financial Statements (continued)

2. Fund Financial Statements

The financial transactions of the District are reported in individual funds in the fund financial statements, including fiduciary funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses. The fund focus is on current available resources and budget compliance. Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specific purposes other than debt service or capital projects. One or more specific restricted or committed revenues should be the foundation for the fund.

The District reports the following governmental funds:

The *General Fund* is the District's primary operating fund. It accounts for all financial resources of the District, except those required to be accounted for in another fund. Resources restricted within this fund relate to TABOR reserve requirements (see Note 3.B), as well as debt service on capital lease acquisitions.

The *Impact Fee Fund* is used to account for impact fees on new development that are legally restricted to expenditure for providing the facilities necessary to accommodate growth within the District's boundaries. This is considered a major special revenue fund due to its significance to the District.

The *Debt Service Fund* accounts for and reports financial resources that are restricted to expenditure for principal and interest that have been legally mandated, as well as the accumulation of resources for, and the payment of, long-term general obligation principal, interest and related costs.

The *Capital Projects Fund* is used to account for financial resources to be used for the acquisition or construction of major capital facilities.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

Measurement focus refers to whether financial statements measure changes in current resources only (current financial focus) or changes in both current and long-term resources (long-term economic focus). Basis of accounting refers to the point at which revenues, expenditures or expenses are recognized in the accounts and reported in the financial statements. Financial statement presentation refers to classification of revenues by source and expenses by function.

1. Long-term Economic Focus and Accrual Basis

Governmental activities in the government-wide financial statements and fiduciary fund financial statements use the long-term economic focus and are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred, regardless of the timing of the related cash flows. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied.

Basalt & Rural Fire Protection District
Notes to the Financial Statements
December 31, 2024
(Continued)

I. Summary of Significant Accounting Policies (continued)

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation (continued)

2. Current Financial Focus and Modified Accrual Basis

The governmental funds financial statements use the current financial focus and are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or soon enough thereafter (60 days) to be used to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under capital leases are reported as other financing sources.

D. Financial Statement Accounts

1. Cash, Cash Equivalents and Investments

Cash and cash equivalents include amounts in demand deposits as well as short-term investments with a maturity date within 3 months of the date acquired by the District.

Investments are stated at fair value or net asset value. The change in value of investments is recognized as an increase or decrease to investment assets and investment income.

The District follows state statute, which permits investments in the following types of obligations:

- U.S. Treasury Obligations (maximum maturity of 60 months)
- Federal Instrumentality Securities (maximum maturity of 60 months)
- FDIC-insured Certificates of Deposit (maximum maturity of 18 months)
- Corporate Bonds (maximum maturity of 36 months)
- Prime Commercial Paper (maximum maturity of 9 months)
- Eligible Bankers Acceptances
- Repurchase Agreements
- General Obligations and Revenue Obligations
- Local Government Investment Pools
- Money Market Mutual Funds

2. Receivables

Receivables are reported net of an allowance for uncollectible accounts. The District's policy is to establish an allowance for uncollectible accounts based on historical experience and individual analysis of accounts.

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds" in the fund financial statements and are eliminated in the government-wide financial statements.

Basalt & Rural Fire Protection District
Notes to the Financial Statements
December 31, 2024
(Continued)

I. Summary of Significant Accounting Policies (continued)

D. Financial Statement Accounts (continued)

3. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

4. Capital Assets

Capital assets, which include land, fire stations and improvements, equipment, and vehicles, are reported in the government-wide financial statements. Capital assets are defined by the District as assets with an initial cost of \$5,000 or more and an estimated useful life in excess of five years. Such assets are recorded at historical cost. Donated capital assets are recorded at estimated fair value at the date of donation.

Capital expenditures for projects are capitalized as projects are constructed. Interest incurred during the construction phase is capitalized as part of the value of the asset.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	10-40
Equipment	7-25

5. Pensions

The District sponsors a single employer defined benefit plan for its volunteer firefighters. The net pension asset (liability), deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the plans have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

6. Long-term Obligations

In the government-wide financial statements long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position column. The District records long-term debt of governmental funds at the face value. The District's general obligation bonds are serviced from property taxes and other revenues of the Debt Service Fund. Capital leases are serviced from property taxes and other revenues of the General Fund. The long-term accumulated unpaid vacation and accrued sick are serviced from property taxes and other revenues by the respective fund types from future appropriations.

Basalt & Rural Fire Protection District
Notes to the Financial Statements
December 31, 2024
(Continued)

I. Summary of Significant Accounting Policies (continued)

D. Financial Statement Accounts (continued)

7. Deferred Outflows and Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District has only one item that qualifies for reporting in this category, pension-related deferred outflows reported in the government-wide Statement of Net Position. Pension contributions made after the measurement date, and the difference between projected and actual earnings, will be recognized as a reduction of the net pension liability in future periods. See Note IV.G.

Deferred inflows of resources represent an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The District has two items that qualify for reporting in this category. Unavailable revenue from property taxes, reported in the governmental balance sheet and on the Statement of Net Position, are deferred and recognized as an inflow from resources in the period that the amounts become available. Collective deferred inflows related to the District's net pension obligation are reported on the Statement of Net Position and are amortized over the average remaining service life of all active and inactive plan members. See Note IV.G.

8. Fund Equity

Government accounting standards establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Fund balance classifications, include Non-spendable, Restricted, Committed, Assigned and Unassigned. These classifications reflect not only the nature of the funds, but also provide clarity to the level of restriction placed upon fund balance. Fund balance can have different levels of restraint, such as external versus internal compliance requirements. Unassigned fund balance is a residual classification with the General Fund. The General Fund should be the only fund balance that reports a positive unassigned balance. In all other funds, unassigned is limited to negative residual fund balance. For further details of the various fund balance classifications, refer to Note IV.F.

9. Interfund Transactions

Interfund services provided and used are accounted for as revenues and expenditures. Transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund are recorded as "due from other funds" or "due to other funds" on the balance sheet when they are expected to be liquidated within one year.

Basalt & Rural Fire Protection District
Notes to the Financial Statements
December 31, 2024
(Continued)

I. Summary of Significant Accounting Policies (continued)

E. Significant Account Policies

1. Use of Estimates

The preparation of financial statements to conformity with U.S. GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amount of revenues and expenses during the reporting period. Actual results could differ from those estimates.

2. Comparative Information

Certain prior year amounts have been reclassified for consistency with the current period presentation. These reclassifications had no effect on the total assets, liabilities, fund balances (net position), total revenues or total expenses.

3. Credit Risk

The receivables of the various funds of the District are primarily due other governments. Management believes that the credit risk related to the receivables is minimal.

4. Restricted and Unrestricted Resources

When both restricted and unrestricted resources are available for use, it is the District's policy to use unrestricted resources first, then restricted resources as they are needed, except when it is appropriate to use restricted first, such as special-purpose grants.

II. Reconciliation of Government-wide and Fund Financial Statements

A. Explanation of differences between the governmental fund Balance sheet and the government-wide Statement of Net Position

The Governmental Funds Balance Sheet and the government-wide Statement of Net Position includes a reconciling column. One element of the reconciling column accounts for pension related deferred outflows of \$254,802.

Long-term liabilities are not due and payable in the current period, and therefore, are not reported in the fund financial statements. At December 31, 2024, the District had a net pension liability in the amount of \$458,218. The District also had pension related deferred inflows of \$118,656 shown as a reconciling item. Additionally, the District had bonds payable of \$30,565,606, including original issuance premiums of \$3,649,381, net of accumulated amortization of \$598,775 shown as reconciling items.

Basalt & Rural Fire Protection District
Notes to the Financial Statements
December 31, 2024
(Continued)

II. Reconciliation of Government-wide and Fund Financial Statements

A. Explanation of differences between the governmental fund Balance sheet and the government-wide Statement of Net Position (continued)

Deferred items related to the District's pension plans, adjusted for changes in pension related actuarial assumptions, proportion of collective pension amounts, differences between actual and expected experience and investment earnings, and differences between actual and annualized contributions to the pension plan, are amortized over the average remaining service life of active and inactive plan participants.

B. Explanation of difference between the government fund Statement of Revenue, Expenditures and Changes in Fund Balance and the government-wide Statement of Activities

The governmental fund Statement of Revenue, Expenditures and Changes in Fund Balance and the government-wide Statement of Activities includes a reconciling column. One element of the reconciliation column accounts for the repayment of principal debt. The repayment of principal debt is an expenditure within the governmental funds, but the repayment reduces long-term liabilities, and therefore is reduction to the Statement of Activities. The District's principal repayments totaled (\$1,205,000) for 2024. The District's premium amortization totaled (\$369,747) for 2024.

Changes in the District's pension asset (obligation) reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. \$48,724 represents the change in the District's net pension asset (liability) during the year, including difference between employer contributions to the pension plans and amortization of pension-related deferrals.

III. Stewardship, Compliance, and Accountability

A. Budgets and Budgetary Accounting

In the fall of each year, the District's Board of Directors formally adopts a budget with appropriations by fund for the ensuing year pursuant to the Colorado Local Budget Law. The budget for the governmental funds and the fiduciary fund are adopted on a basis consistent with U.S. generally accepted accounting principles (GAAP).

- (1) For the 2024 budget, prior to August 25, 2023, the County Assessor sent to the District a certified assessed valuation of all taxable property within the District's boundaries. The County Assessor may change the assessed valuation on or before December 10, 2023 only once by a single notification to the District.
- (2) On or before October 15, 2023, the District's budget officer submitted to the District's Board of Directors a recommended budget which detailed the necessary property taxes needed along with other available revenues to meet the District's operating requirements.

Basalt & Rural Fire Protection District
Notes to the Financial Statements
December 31, 2024
(Continued)

III. Stewardship, Compliance, and Accountability

A. Budgets and Budgetary Accounting (continued)

- (3) For the 2024 budget, prior to December 15, 2023, the District computed and certified to the County Commissioners a rate of a levy that derived the necessary property taxes as computed in the proposed budget.
- (4) After a required publication of "Notice of Proposed Budget" and a public hearing, the District adopted the proposed budget and an appropriating resolution, which legally appropriated expenditures for the upcoming year.
- (5) After adoption of the budget resolution, the District may make the following changes: (a) it may transfer appropriated monies between funds or between spending agencies within a fund, as determined by the original appropriation level; (b) it may approve supplemental appropriations to the extent of revenues in excess of the estimated in the budget; (c) it may approve emergency appropriations; and (d) it may approve the reduction of appropriations for which originally estimated revenues are insufficient.
- (6) All appropriations lapse at a year-end.

Taxes levied in one year are collected in the succeeding year. Thus taxes certified in 2023 were collected in 2024 and taxes certified in 2024 will be collected in 2025. Taxes are due on January 1st in the year of collection; however, they may be paid in either one installment (no later than April 30th) or two equal installments (not later than February 28th and June 15th) without interest or penalty. Taxes that are not paid within the prescribed time bear interest at the rate of one percent (1%) per month until paid. Unpaid amounts and the accrued interest thereon become delinquent on June 15th.

During 2024, the District's general fund and debt service fund expenditures exceeded budgeted appropriations by \$239,214 and \$75,737, respectively. This may be a violation of Colorado State Statutes.

B. TABOR Amendment - Revenue and Spending Limitation Amendment

In November 1992, Colorado voters amended Article X of the Colorado Constitution by adding Section 20, commonly known as the Taxpayer's Bill of Rights ("TABOR"). TABOR contains revenue, spending, tax and debt limitations that apply to the State of Colorado and local governments. TABOR requires, with certain exceptions, advance voter approval for any new tax, tax rate increase, mill levy above that for the prior year, extension of any expiring tax, or tax policy change directly causing a net tax revenue gain to any local government. Except for refinancing bonded debt at a lower interest rate or adding new employees to existing pension plans, TABOR requires advance voter approval for the creation of any multiple-fiscal year debt or other financial obligation unless adequate present cash reserves are pledged irrevocably and held for payments in all future fiscal years.

TABOR also requires local governments to establish emergency reserves to be used for declared emergencies only. Emergencies, as defined by TABOR, exclude economic conditions, revenue shortfalls, or salary or fringe benefit increases. These reserves are required to be 3% or more of fiscal year spending (excluding bonded debt service) for the fiscal year ended December 31, 2024. The District has reserved a portion of its December 31, 2024 year-end fund balance in the General Fund for emergencies as required under TABOR in the amount of \$162,000, which is the approximate required reserve at December 31, 2024.

Basalt & Rural Fire Protection District
Notes to the Financial Statements
December 31, 2024
(Continued)

III. Stewardship, Compliance, and Accountability (continued)

B. TABOR Amendment - Revenue and Spending Limitation Amendment (continued)

The initial base for local government spending and revenue limits is December 31, 1992, fiscal year spending. Future spending and revenue limits are determined based on the prior year's fiscal year spending adjusted for inflation in the prior calendar year plus annual local growth. Fiscal year spending is generally defined as expenditures and reserve increases with certain exceptions. Revenue, if any, in excess of the fiscal year spending limit must be refunded in the next fiscal year unless voters approve retention of such revenue.

In May 1998, the District's electorate authorized the District to collect and spend all revenues received during 1997 and each subsequent year, notwithstanding the limitations of TABOR, without increasing its mill levy above current levels without further voter approval.

In May 2002, the District's electorate approved increasing the District's mill levy from 3.255 mills to 4.950 mills for taxes collected in 2003 and subsequent.

In November 2012, the District's electorate approved increasing the District's mill levy from 4.950 mills to 8.00 mills for taxes collection in 2013 and subsequent.

In November 2018, the District's electorate approved adjusting the District's mill levy annually to offset revenue losses from refunds, abatements and changes in the law regarding, or the methods calculating, the ratio of valuation for assessment for residential real property, so that to the extent possible, notwithstanding such refunds, abatement and changes, the District's net tax revenues shall remain as previously authorized by voters.

The District's management believes it is in compliance with the financial provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of its provisions, including the interpretation of how to calculate fiscal year spending limits, will require judicial interpretation.

IV. Detailed Notes on All Funds

A. Deposits and Investments

The District's deposits are entirely covered by federal depository insurance ("FDIC") or by collateral held under Colorado's Public Deposit Protection Act ("PDPA"). The FDIC insures the first \$250,000 of the District's deposits at each separately chartered FDIC-member financial institution, without regard to the nature of the accounts. Any remaining deposits are collateralized as required by PDPA. The carrying amount of the District's demand deposits was \$701,105.

At December 31, 2024, the District had the following recurring fair value measurements:

<u>Investments Measured at Net Asset Value</u>	<u>Total</u>
Colotrust	\$ 26,147,830

Basalt & Rural Fire Protection District
Notes to the Financial Statements
December 31, 2024
(Continued)

IV. Detailed Notes on All Funds (continued)

A. Deposits and Investments (continued)

Interest Rate Risk: As a means of limiting its exposure to interest rate risk, the District diversifies its investments by security type and institution, and limits holdings in any one type of investment with any one issuer. The District coordinates its investment maturities to closely match cash flow needs and restricts the maximum investment term to less than five years from the purchase date. As a result of the limited length on maturities, the District has limited its interest rate risk.

Credit Risk: State law and District policy limit investments to those authorized by State statutes including U.S. Agencies and 2a7-like pools. The District's general investment policy is to apply the prudent-person rule: Investments are made as a prudent person would expect to act, with discretion and intelligence, to seek reasonable income, preserve capital, and, in general, avoid speculative statements.

Concentration of Credit Risk: The District diversifies its investments by security type and institution. Investments may only be made in those financial institutions which are insured by the Federal Deposit Insurance Corporation, the Federal Home Mortgage Association, the Federal Savings and Loan Insurance Corporation, Congressionally authorized mortgage lenders and investments that are federally guaranteed. Financial institutions holding District funds must provide the District with a statement of collateral in the form of a listing of securities pledged, and a copy of the certificate from the Banking Authority that states that the institution is an eligible depository.

At year end, the District had the following deposits and investments with the following maturities:

	Standard & Poor's Rating	Carrying Amounts	Maturities	
			Less than one year	One to five years
<i>Deposits:</i>				
Petty cash	Not rated	\$ 200	\$ 200	\$ -
Checking / savings	Not rated	700,905	700,905	-
<i>Investments:</i>				
Government investment pools	AAAm	26,147,830	26,147,830	-
		<u>\$ 26,848,935</u>	<u>\$ 26,848,935</u>	<u>\$ -</u>

B. Receivables

The District has the following receivables, net of applicable uncollectible accounts:

	General Fund	Debt Service	Impact Fee Fund	Total Governmental Funds
Current Receivables:				
Property taxes	\$ 5,745,040	\$ 2,306,427	\$ -	\$ 8,051,467
Service income	80,114	-	-	80,114
	<u>5,825,154</u>	<u>2,306,427</u>	<u>-</u>	<u>8,131,581</u>
Less: allowance for uncollectible	-	-	-	-
Total per Government-wide Financial Statements	<u><u>\$ 5,825,154</u></u>	<u><u>\$ 2,306,427</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 8,131,581</u></u>

Basalt & Rural Fire Protection District
Notes to the Financial Statements
December 31, 2024
(Continued)

IV. Detailed Notes on All Funds (continued)

C. Capital Assets

Capital asset activity for the year ended December 31, 2024 was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Capital assets, not being depreciated:				
Construction in progress	\$ -	\$ 4,607,215	\$ -	\$ 4,607,215
Total capital assets, not being depreciated	-	4,607,215	-	4,607,215
Total Capital Assets, Net	<u>\$ -</u>	<u>\$ 4,607,215</u>	<u>\$ -</u>	<u>\$ 4,607,215</u>

D. Interfund Balances and Transfers

<u>Due to:</u>	<u>Due from:</u>	<u>Amount:</u>	<u>Purpose:</u>
Capital Fund	Debt Service Fund	\$ 10,591	Receipts applicable to fund
General Fund	Debt Service Fund	(7,311)	Fees paid by general fund

E. Long-term Obligations

At December 31, 2024, the District had the following long-term obligations outstanding:

1. General Obligation Refunding Bonds, Series 2016

On February 9, 2016, the District issued \$3,630,000 in General Obligation Refunding Bonds. The net proceeds of \$3,900,000, after issuance costs, were used for capital projects. Interest with rates ranging from 2.00% to 4.00% is payable semi-annually on June 1 and December 1, with bond principal payable December 1. The Series 2016 Bonds are subject to prior redemption on December 1, 2026.

Bonds maturing on or before December 1, 2025 are not subject to redemption prior to maturity. Bonds maturing on or after December 1, 2016 are subject to redemption before maturity, at the option of the District, in whole or in part at par plus accrued interest without a redemption premium.

2. General Obligation Refunding Bonds, Series 2024 A&B

On January 30, 2024, the District issued \$23,000,000 in General Obligation Refunding Bonds (Series 2024A) and \$3,270,000 in Taxable General Obligation Bonds (Series 2024B). The net proceeds, after issuance costs, will be used for capital projects. Interest with rates ranging from 4.65% to 5.05% is payable semi-annually on June 1 and December 1, with bond principal payable December 1. The Series 2024 Bonds are subject to prior redemption on December 1, 2033.

Bonds maturing on and before December 1, 2033 are not subject to redemption prior to maturity. Bonds maturing on and after December 1, 2034 are subject to redemption before maturity, at the option of the District, in whole or in part at par plus accrued interest without a redemption premium. The District is compliant in ongoing disclosure requirements to the secondary bond market in accordance with the Securities and Exchange Commission's Rule 15c2-12.

Basalt & Rural Fire Protection District
Notes to the Financial Statements
December 31, 2024
(Continued)

IV. Detailed Notes on All Funds (continued)

E. Long-term Obligations (continued)

3. Changes in Long-term Obligations

	Beginning Balance	Increases	Decreases	Ending Balance	Due In One Year
General Obligation Bonds 2016	\$ 2,450,000	\$ -	\$ (165,000)	\$ 2,285,000	\$ 170,000
2016 Original issue premium	139,460	-	(21,842)	117,618	-
General Obligation Bonds 2024 A&B	-	26,270,000	(1,040,000)	25,230,000	835,000
2024 Original issue premium	-	3,280,893	(347,905)	2,932,988	-
Net unfunded pension liability - volunteer	528,767	-	(95,344)	458,218	-
Total Long-term Obligations	\$ 3,118,227	\$ 29,550,893	\$ (1,670,091)	\$ 31,023,824	\$ 1,005,000

4. Debt Service Requirements

	Principal	Interest	Total
2025	\$ 1,005,000	\$ 1,344,648	\$ 2,349,648
2026	1,045,000	1,299,468	2,344,468
2027	1,100,000	1,252,013	2,352,013
2028	1,145,000	1,200,700	2,345,700
2029	1,205,000	1,145,350	2,350,350
2030 - 2034	6,930,000	4,796,700	11,726,700
2035 - 2039	7,685,000	3,011,250	10,696,250
2040 - 2043	7,400,000	947,500	8,347,500
	<u>\$ 27,515,000</u>	<u>\$ 14,997,629</u>	<u>\$ 42,512,629</u>

F. Fund Balance Disclosures

The District classified governmental fund balances as follows:

Non-spendable – includes fund balance amounts inherently non-spendable since they represent inventories, prepaid items, etc.

Spendable Fund Balance:

Restricted – includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation. The following amounts were restricted at December 31, 2024:

Restricted for debt service	\$ 419,988
Restricted for emergencies	162,000
Restricted for capital projects	25,972,985
	<u>\$ 26,554,973</u>

Basalt & Rural Fire Protection District
Notes to the Financial Statements
December 31, 2024
(Continued)

IV. Detailed Notes on All Funds (continued)

F. Fund Balance Disclosures (continued)

Committed – includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority, which is the Board of the District. The District’s original budget legislation begins with combining historical data, assessment of needs for the upcoming year and the District’s platform to review and/or make changes to each department’s budget. The budget is formally presented to the Board of the District via an advertised public process for their review, revisions and final approval by year-end. All subsequent budget requests made during the year, after Board approval, must be presented via a public process and again approved by the Board of the District.

Assigned – includes spendable fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund Balance may be assigned by the Board of the District or its management designees.

Unassigned – includes residual positive fund balance within the General Fund, which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those purposes.

The District uses restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents or contracts that prohibit this, such as grant agreements that require dollar for dollar spending. Additionally, the District would first use committed, then assigned, and lastly unassigned amounts when expenditures are made. The District does not have an adopted minimum fund balance policy; however, the District’s budget includes calculations of targeted reserve positions, which is reported annually to the Board of the District.

G. Pension (Assets) Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

1. Volunteer Fire and Police Pension Plan

Plan Description: The District is trustee of a single-employer defined benefit pension plan available to provide retirement income for all volunteer fire fighters in recognition of their service to the District. FPPA administers an agent multiple-employer Public Employee Retirement System (“PERS”). The PERS represents the assets of numerous separate plans that have been pooled for investment purposes. The pension plans have elected to affiliate with FPPA for plan administration and investment only. FPPA issues a publicly available comprehensive annual financial report that can be obtained at <http://fppaco.org/annual-reports.html>.

Basalt & Rural Fire Protection District
Notes to the Financial Statements
December 31, 2024
(Continued)

IV. Detailed Notes on All Funds (continued)

G. Pension (Assets) Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

1. Volunteer Fire and Police Pension Plan (continued)

The plan provides normal retirement benefits, disability retirement and survivor benefits. The following benefit provisions were used to determine the District's pension liability at the measurement date of December 31, 2023:

<i>1. Normal retirement benefit at age 50 with 20 year of service (monthly):</i>		
a. Regular	\$	650.00
<i>2. Vested retirement benefit (monthly):</i>		
a. With 10 to 20 years of service amount per year of service per year of service per minimum vesting years	\$	32.50
b. Minimum vesting years		10
<i>3. Disability retirement benefit (monthly):</i>		
a. Short term disability for line of duty injury amount payable for not more than 1 year	\$	325.00
b. Long term disability for line of duty injury lifetime benefit	\$	650.00
<i>4. Survivor benefits (monthly):</i>		
a. Following death before retirement eligible: due to death in line of duty as volunteer firefighter	\$	325.00
b. Following death after normal retirement	\$	325.00
c. Following death after vested retirement with 10 to 20 years of service amount per year of service per minimum vesting rights	\$	16.25
d. Following death after disability retirement	\$	325.00
<i>5. Funeral benefits (required benefit):</i>		
a. Funeral benefit lump sum, one time only	\$	1,300.00

As of January 1, 2024, the latest actuarial valuation date, there was 0 active member, 0 inactive, nonretired member and 44 retirees and beneficiaries.

Funding Policy: The funding of the plan by the District and members is authorized by the Board of Trustees. The contribution by the State of Colorado (the "State") toward fire pension funds has been a fixed dollar amount established by the legislature and allocated pro rata to all fire pension funds in the State who apply for State matching funds, based upon the amounts contributed by the employer up to a maximum of one half (1/2) mill on the assessed valuation or 90% of District contributions, whichever is less. Since the District currently offers maximum retirement benefits in excess of \$300 per month, the State will match at the level determined above but no greater than the maximum of: (1) the amount necessary to fund a pension of \$300 per month on an actuarially sound basis, and (2) the amount of State contributions provided in the prior year.

Net Pension Liability: At December 31, 2024, the volunteer pension fund reported a net pension liability of \$458,218. The net pension liability was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2024.

Basalt & Rural Fire Protection District
Notes to the Financial Statements
December 31, 2024
(Continued)

IV. Detailed Notes on All Funds (continued)

G. Pension (Assets) Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

1. Volunteer Fire and Police Pension Plan (continued)

Actuarial Assumptions: Actuarially determined contribution rates are calculated as of January 1 of odd numbered years. The contribution rates have a one-year lag, so the actuarial valuation as of January 1, 2023 determines the contribution amounts for 2023 and 2024. The methods and assumptions used to determine contribution rates for the fiscal year ending December 31, 2023 were:

Actuarial method	Entry Age Normal
Amortization method	Level Dollar, Open*
Remaining amortization period	20 years*
Asset valuation method	5-Year smoothed fair value
Includes inflation at	2.50%
Salary increases	N/A
Investment rate of return	7.00%
Retirement age	50% per year of eligibility until 100% at age 65
Mortality	Pre-retirement: 2006 central rates from the RP-2014 Employee Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years, 50% multiplier for off-duty mortality. Post-retirement: 2006 central rates from the RP-2014 Annuitant Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years. Disabled: 2006 central rates from the RP-2014 Disabled Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years.

**Plans that are heavily weighted with retiree liabilities use an amortization period based on the expected remaining lifetime of the participants.*

Long-Term Expected Return on Plan Assets: The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic nominal rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2023 are summarized in the following table:

Basalt & Rural Fire Protection District
Notes to the Financial Statements
December 31, 2024
(Continued)

IV. Detailed Notes on All Funds (continued)

G. Pension (Assets) Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

1. Volunteer Fire and Police Pension Plan (continued)

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Nominal Rate of Return</u>
Cash	1.00%	4.32%
Fixed Income - Rates	10.00%	5.35%
Fixed Income - Credit	5.00%	5.89%
Absolute Return	9.00%	6.39%
Long Short	6.00%	7.27%
Global Equity	35.00%	8.93%
Private Markets	34.00%	10.31%
Total	100.00%	

The figures in the above table were supplied by Fire and Police Pension Association Staff. Gabriel Roeder, Smith & Company does not provide investment advice.

Projected benefit payments are required to be discounted to their actuarial present values using a Single Discount Rate that reflects (1) a long-term expected rate of return on pension plan investments (to the extent the plan's fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year obligation bonds with an average AA credit rating as of the measurement date (to the extent the plan's fiduciary net position is projected to be sufficient to pay benefits).

For the purpose of this valuation, the long-term expected rate of return on pension plan investments is 7.00%; the municipal bond rate is 4.05% (based on the weekly rate closest to but not later than the measurement date of the "state & local bonds" rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount Rate is 7.00%.

Regarding the sensitivity of the net pension liability/(asset) to changes in the Single Discount Rate, the following represent the plan's net pension liability/(asset), calculated using a Single Discount Rate of 7.00%, as well as what the plan's net pension liability/(asset) would be if it were calculated using a Single Discount Rate that is one percent lower or one percent higher:

	Current Single Discount		
	1% Decrease	Rate Assumption	1% Increase
	6.00%	7.00%	8.00%
Net Pension Liability (Asset)	\$ 655,729	\$ 458,218	\$ 288,226

Basalt & Rural Fire Protection District
Notes to the Financial Statements
December 31, 2024
(Continued)

IV. Detailed Notes on All Funds (continued)

G. Pension (Assets) Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

1. Volunteer Fire and Police Pension Plan (continued)

In connection with the District's Volunteer Fire and Police Protection Retirement Plan, the following deferred outflow of resources and deferred inflows of resources were reported at December 31, 2024:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Net difference between projected and actual earnings on pension plan investments	\$ 188,087	\$ 118,656
Contributions subsequent to measurement date	66,715	-
	\$ 254,802	\$ 118,656

Contributions subsequent to the measurement date of December 31, 2023, which are reported as deferred outflows of resources related to pensions, will be recognized as a reduction of the net pension liability in subsequent years. Other amounts reported as deferred outflow of resources and deferred inflow of resources related to pensions will be recognized as a component of pension expense in future years as follows:

Year Ended December 31,	Amortization
2025	\$ 1,833
2026	23,225
2027	53,534
2028	(9,161)
2029	-
thereafter	-
	\$ 69,431

V. Other Information

A. Risk Management

The District is exposed to various risks of loss related to general liability, torts, theft of, damage to, and destruction of assets; and errors and omissions. The District has acquired commercial coverage for these risks and claims, if any, are not expected to exceed the commercial insurance coverage.

Basalt & Rural Fire Protection District
Notes to the Financial Statements
December 31, 2024
(Continued)

V. Other Information (continued)

B. Intergovernmental Agreement

On December 18, 2017, the Roaring Fork Fire Rescue Authority (the "Authority") was created by an intergovernmental agreement between Snowmass-Wildcat Fire Protection District and Basalt and Rural Fire Protection (the "parties"). The Authority is a separate legal entity whose boundaries cover the combined territory of the parties. Operations of both parties were combined under the Authority on January 1, 2019. At this time, all parties' employees became employees of the Authority and all parties' capital assets were transferred to the Authority along with the first quarterly installment to fund operations.

The Authority is governed by six appointed directors, who each cast one vote on matters that come before the board. Each party will appoint three directors. The purposes of the Authority are to provide fire rescue services on behalf of the parties, take assignment of all existing assets of the parties unless otherwise specifically exempt by the agreement, and to employ, supervise, and manage all employees and volunteers of the parties.

The Authority shall have no power to levy taxes of any kind, but can fix, maintain and revise fees, rates and charges for functions, services or facilities provided by the Authority.

Unless otherwise agreed to by the parties, the parties shall continue to certify, in addition to the maximum mill levy allowed for refunds and abatements, their existing mill levies as set forth in the agreement. The Authority is funded by each party in quarterly installments beginning January 1, 2019. The parties will retain enough funds from their mill levy rates within their respective boundaries to cover administrative expenses associated with their individual management, such as Director's fees, legal fees, accounting and auditing fees, business operations, pension administration, membership fees, and conferences. All other funds will be conveyed to the Authority. Debt and other liabilities incurred by the Authority will not be obligations of the parties unless the parties provide written consent. The agreement can be terminated effective January 1 of any year, following written notice at least twelve months in advance. In the event of termination, the assets assigned to the Authority by each party will be returned to the assigning party. Assets acquired by the Authority and other financial assets will be liquidated and conveyed to each party in proportion to the total amounts paid to the Authority by each party during the term of the agreement.

As a result of combining operations, during 2019, the District contributed \$3,225,531 of cash, \$8,263,682 of capital assets and \$252,167 of pension assets and related deferred inflows and outflows.

During the year ended December 31, 2024, the District transferred \$5,151,953 of operating transfers and \$0 of impact fee transfers.



REQUIRED SUPPLEMENTARY INFORMATION

**Basalt & Rural Fire Protection District
General Fund
Schedule of Revenues and Expenditures
Budget (GAAP Basis) and Actual
For the Year Ended December 31, 2024
With Comparative Actual Amounts for 2023**

	2024		Final Budget Variance Positive (Negative)	2023
	Original and Final Budget	Actual		Actual
Revenues:				
Property taxes	\$ 4,915,087	\$ 5,136,847	\$ 221,760	\$ 3,509,158
Specific ownership taxes	160,000	203,561	43,561	196,516
Charges for services:				
Investment income	1,500	-	(1,500)	22,119
Grants and contributions	-	-	-	50,017
Miscellaneous:				
Other	-	13,436	13,436	-
Total Revenues	<u>5,076,587</u>	<u>5,353,844</u>	<u>277,257</u>	<u>3,777,810</u>
Expenditures:				
Current:				
General and administrative	225,000	208,504	16,496	171,211
District operations:				
Building maintenance	-	3,757	(3,757)	2,894
Operating transfers to RFFRA	4,900,000	5,151,953	(251,953)	3,556,084
Total Expenditures	<u>5,125,000</u>	<u>5,364,214</u>	<u>(239,214)</u>	<u>3,730,189</u>
Excess (Deficiency) of Revenues Over Expenditures	(48,413)	(10,370)	38,043	47,621
Other financing sources (uses):				
Cash contributions to RFFRA	-	-	-	(50,157)
Total Other Financing Sources (Uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>(50,157)</u>
Net Change in Fund Balance	(48,413)	(10,370)	38,043	(2,536)
Fund Balance - January 1	<u>186,869</u>	<u>254,804</u>	<u>67,935</u>	<u>105,430</u>
Restatement	<u>-</u>	<u>-</u>	<u>-</u>	<u>151,910</u>
Fund Balance - December 31	<u>\$ 138,456</u>	<u>\$ 244,434</u>	<u>\$ 105,978</u>	<u>\$ 254,804</u>

The accompanying notes are an integral part of these financial statements.

**Basalt & Rural Fire Protection District
Special Revenue - Impact Fee Fund
Schedule of Revenues and Expenditures
Budget (GAAP Basis) and Actual
For the Year Ended December 31, 2024
With Comparative Actual Amounts for 2023**

	2024		Final Budget Variance Positive (Negative)	2023
	Original and Final Budget	Actual		Actual
Revenues:				
Impact fees	\$ 15,000	\$ 6,225	\$ (8,775)	\$ 85,034
Investment income	100	2	(98)	6
Total Revenues	15,100	6,227	(8,873)	85,040
Expenditures:				
Impact fee transfers to RFFRA	-	-	-	80,000
Total Expenditures	-	-	-	80,000
Excess (deficiency) of revenues over expenditures	15,100	6,227	(8,873)	5,040
Fund Balance - January 1	-	16,873	16,873	11,833
Fund Balance - December 31	\$ 15,100	\$ 23,100	\$ 8,000	\$ 16,873

The accompanying notes are an integral part of these financial statements.

Basalt & Rural Fire Protection District
Schedule of Employer's Proportionate Share of Net Pension Asset / Liability
Fire and Police Pension Association of Colorado
Last 10 Fiscal Years

Volunteer Plan:

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Total Pension Liability										
Service Cost	\$ -	\$ 1,767	\$ 1,767	\$ 4,756	\$ 4,756	\$ 11,483	\$ 11,483	\$ 13,851	\$ 13,851	\$ 32,402
Interest on the Total Pension Liability	156,072	143,556	147,560	148,037	150,386	149,913	150,902	140,373	140,886	139,873
Benefit Changes	-	183,757	-	-	-	90,924	-	114,896	-	-
Difference between Expected and Actual Experience	-	49,979	-	36,292	-	(2,999)	-	(15,395)	-	2,975
Assumption Changes	-	18,866	-	-	-	86,032	-	57,187	-	-
Benefit Payments	(222,560)	(214,110)	(199,187)	(189,840)	(187,590)	(177,409)	(173,794)	(165,093)	(158,179)	(147,295)
Net Change in Total Pension Liability	<u>(66,488)</u>	<u>183,815</u>	<u>(49,860)</u>	<u>(755)</u>	<u>(32,448)</u>	<u>157,944</u>	<u>(11,409)</u>	<u>145,819</u>	<u>(3,442)</u>	<u>27,955</u>
Total Pension Liability - Beginning	<u>2,338,997</u>	<u>2,155,182</u>	<u>2,205,042</u>	<u>2,205,797</u>	<u>2,238,245</u>	<u>2,080,301</u>	<u>2,091,710</u>	<u>1,945,891</u>	<u>1,949,333</u>	<u>1,921,378</u>
Total Pension Liability - Ending (a)	<u>\$ 2,272,509</u>	<u>\$ 2,338,997</u>	<u>\$ 2,155,182</u>	<u>\$ 2,205,042</u>	<u>\$ 2,205,797</u>	<u>\$ 2,238,245</u>	<u>\$ 2,080,301</u>	<u>\$ 2,091,710</u>	<u>\$ 1,945,891</u>	<u>\$ 1,949,333</u>
Plan Fiduciary Net Position										
Employer Contributions	\$ 66,715	\$ 66,179	\$ 61,066	\$ 60,127	\$ 59,145	\$ 58,075	\$ 59,365	\$ 58,741	\$ 57,207	\$ 91,562
Pension Plan Net Investment Income	166,925	(169,555)	285,297	233,778	245,501	1,916	249,198	92,230	32,464	119,238
Benefit Payments	(222,560)	(214,110)	(199,187)	(189,840)	(187,590)	(177,409)	(173,794)	(165,093)	(158,179)	(147,295)
Pension Plan Administrative Expense	(17,241)	(12,250)	(12,773)	(9,476)	(11,752)	(10,325)	(11,045)	(3,009)	(5,077)	(3,111)
State of Colorado supplemental discretionary payment	10,222	10,222	20,444	-	10,222	10,222	10,222	10,222	10,222	10,222
Net Change in Plan Fiduciary Net Position	<u>4,061</u>	<u>(319,514)</u>	<u>154,847</u>	<u>94,589</u>	<u>115,526</u>	<u>(117,521)</u>	<u>133,946</u>	<u>(6,909)</u>	<u>(63,363)</u>	<u>70,616</u>
Plan Fiduciary Net Position - Beginning	<u>1,810,230</u>	<u>2,129,744</u>	<u>1,974,897</u>	<u>1,880,308</u>	<u>1,764,782</u>	<u>1,882,303</u>	<u>1,748,357</u>	<u>1,755,266</u>	<u>1,818,629</u>	<u>1,748,013</u>
Plan Fiduciary Net Position - Ending (b)	<u>\$ 1,814,291</u>	<u>\$ 1,810,230</u>	<u>\$ 2,129,744</u>	<u>\$ 1,974,897</u>	<u>\$ 1,880,308</u>	<u>\$ 1,764,782</u>	<u>\$ 1,882,303</u>	<u>\$ 1,748,357</u>	<u>\$ 1,755,266</u>	<u>\$ 1,818,629</u>
Net Pension Liability - Ending (a) - (b)	<u>\$ 458,218</u>	<u>\$ 528,767</u>	<u>\$ 25,438</u>	<u>\$ 230,145</u>	<u>\$ 325,489</u>	<u>\$ 473,463</u>	<u>\$ 197,998</u>	<u>\$ 343,353</u>	<u>\$ 190,625</u>	<u>\$ 130,704</u>
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	79.84%	77.39%	98.82%	89.56%	85.24%	78.85%	90.48%	83.59%	90.20%	93.29%

The accompanying notes are an integral part of these financial statements.

**Basalt & Rural Fire Protection District
Schedule of District Contributions
Fire and Police Pension Association of Colorado
Last 10 Fiscal Years**

Volunteer Plan:	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>
Actuarially determined contribution	\$ 59,753	\$ 59,753	\$ 49,928	\$ 49,928	\$ 48,448
Actual contribution, including State of Colorado discretionary payment	<u>\$ (76,937)</u>	<u>(76,401)</u>	<u>(81,510)</u>	<u>(60,127)</u>	<u>(69,367)</u>
Contribution deficiency (excess)	<u>\$ (17,184)</u>	<u>\$ (16,648)</u>	<u>\$ (31,582)</u>	<u>\$ (10,199)</u>	<u>\$ (20,919)</u>
Volunteer Plan:	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Actuarially determined contribution	\$ 48,448	\$ 25,502	\$ 25,502	\$ 52,375	\$ 52,375
Actual contribution, including State of Colorado discretionary payment	<u>(68,297)</u>	<u>(69,587)</u>	<u>(68,963)</u>	<u>(67,429)</u>	<u>(101,784)</u>
Contribution deficiency (excess)	<u>\$ (19,849)</u>	<u>\$ (44,085)</u>	<u>\$ (43,461)</u>	<u>\$ (15,054)</u>	<u>\$ (49,409)</u>

The accompanying notes are an integral part of these financial statements.

**Basalt & Rural Fire Protection District
Notes to the Required Supplementary Information
December 31, 2024**

I. Schedule of Employer's Proportionate Share of the Net Pension Liability/(Asset) – Volunteer Pension Fund

A. Changes of assumptions or other inputs

1. Changes Since the January 1, 2024, January 1, 2023, January 1, 2022, January 1, 2021 January 1, 2020 and January 1, 2019 Actuarial Valuation are as Follows:

- No changes.

2. Changes Since January 1, 2018 Actuarial Valuation are as Follows:

The assumptions shown in 2019 pertain to the actuarial valuation as of January 1, 2017 and the associated Actuarially Determined Contribution for the year ending December 31, 2019. Following an experience study in 2018, the Board adopted a new assumption set for first use in the January 1, 2019 valuations. This new assumption set is used in determining the Net Pension Liability as of December 31, 2018 and as of December 31, 2019.

The primary changes, which can be observed in the January 1, 2019 valuation, as compared to the assumptions shown are as follows:

Investment
Rate of Return 7.00%

Mortality **Pre-retirement:** 2006 central rates from the RP-2014 Employee Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years, 50% multiplier for off-duty mortality.
Post-retirement: 2006 central rates from the RP-2014 Annuitant Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years.
Disabled: 2006 central rates from the RP-2014 Employee Mortality Tables for males and females projected to 2018 using the MP-2017 projection scales, and then projected prospectively using the ultimate rates of the scale for all years.

B. Changes of benefit terms

No changes during the years presented.

C. Changes of size or composition of population covered by benefit terms

No changes during the years presented.

The accompanying notes are an integral part of these financial statements.

**Basalt & Rural Fire Protection District
Notes to the Required Supplementary Information
December 31, 2024**

II. Notes to the Schedule of District Contributions – Volunteer Pension Fund

A. Changes to assumptions or other inputs

No changes during the years presented.

B. Changes of benefit terms.

No changes during the years presented.

C. Changes of size or composition of population covered by benefit terms.

No changes during the years presented.



SUPPLEMENTARY INFORMATION

**Basalt & Rural Fire Protection District
Capital Projects Fund
Schedule of Revenues and Expenditures
Budget (GAAP Basis) and Actual
For the Year Ended December 31, 2024
With Comparative Actual Amounts for 2023**

	<u>2024</u>			<u>2023</u>
	<u>Original and Final Budget</u>	<u>Actual</u>	<u>Final Budget Variance Positive (Negative)</u>	<u>Actual</u>
Revenues:				
Miscellaneous income	\$ -	\$ 5,553	\$ 5,553	\$ -
Investment income	-	1,258,048	1,258,048	-
Total Revenues	<u>-</u>	<u>1,263,601</u>	<u>1,263,601</u>	<u>-</u>
Expenditures:				
Debt issuance costs	1,500,000	267,985	1,232,015	-
Capital outlay	9,000,000	4,607,215	4,392,785	-
Total Expenditures	<u>10,500,000</u>	<u>4,875,200</u>	<u>5,624,800</u>	<u>-</u>
Excess (deficiency) of revenues over expenditures	(10,500,000)	(3,611,599)	6,888,401	-
Other financing sources (uses):				
Bond proceeds	26,000,000	26,270,000	270,000	-
Bond premium proceeds	-	3,280,893	3,280,893	-
Total other financing sources (uses)	<u>26,000,000</u>	<u>29,550,893</u>	<u>3,550,893</u>	<u>-</u>
Net Change in Fund Balance	15,500,000	25,939,294	10,439,294	-
Fund Balance - January 1	<u>-</u>	<u>10,591</u>	<u>10,591</u>	<u>10,591</u>
Fund Balance - December 31	<u>\$ 15,500,000</u>	<u>\$ 25,949,885</u>	<u>\$ 10,449,885</u>	<u>\$ 10,591</u>

The accompanying notes are an integral part of these financial statements.

**Basalt & Rural Fire Protection District
Debt Service Fund
Schedule of Revenues and Expenditures
Budget (GAAP Basis) and Actual
For the Year Ended December 31, 2024
With Comparative Actual Amounts for 2023**

	2024		Final Budget Variance Positive (Negative)	2023
	Original and Final Budget	Actual		Actual
Revenues:				
Property tax	\$ 2,379,894	\$ 2,487,271	\$ 107,377	\$ 275,027
Specific ownership taxes	39,000	98,564	59,564	13,168
Investment income	100	3,360	3,260	934
Total Revenues	2,418,994	2,589,195	170,201	289,129
Expenditures:				
Principal	1,180,000	1,205,000	(25,000)	160,000
Interest	1,166,164	1,140,624	25,540	97,850
County Treasurer's fees	15,050	91,327	(76,277)	14,811
Total Expenditures	2,361,214	2,436,951	(75,737)	272,661
Net Change in Fund Balance	57,780	152,244	94,464	16,468
Fund Balance - Beginning	227,408	267,744	40,336	251,276
Fund Balance - Ending	\$ 285,188	\$ 419,988	\$ 134,800	\$ 267,744

The accompanying notes are an integral part of these financial statements.